UNSED AT CLES CONTROL AND FULLY DOCUMENT #1719727 Filed: FOR DISTRICT OF COLUMBIA CIRCUIT	02/22/2019NITED STATES COURT OF APPEALS FOR DISTRICT OF COLUMBIA CIRCUIT
FEB 2 2 2018N THE UNITED STATES COURT OF APPEALS FEB 2 2 2018 FOR THE DISTRICT OF COLUMBIA CIRCUIT	
RECEIVED State of New York, State of California, State of	CLERK
Connecticut, State of Delaware, State of Hawaii, State of Illinois, State of Iowa, Commonwealth of Kentucky, State of Maine, State of Maryland, Commonwealth of Massachusetts, State of Minnesota, State of Mississippi, State of New Jersey, State of New Mexico, State of North Carolina, State of Oregon, Commonwealth of Pennsylvania, State of Rhode Island, State of Vermont, Commonwealth of Virginia, State of Washington, and the District of Columbia	18–1055 Case No. 18
Petitioners,	
v.	
Federal Communications Commission, and United States of America,	
Respondents.	
PETITION FOD DEVIEW	

PETITION FOR REVIEW

Pursuant to Federal Rule of Appellate Procedure 15, Circuit Rule 15, 5 U.S.C. § 706, 47 U.S.C. § 402(a), 28 U.S.C. §§ 2342(1) and 2344, the States of New York, California, Connecticut, Delaware, Hawaii, Illinois, Iowa, Kentucky, Maine, Maryland, Massachusetts, Minnesota, Mississippi, New Jersey, New Mexico, North Carolina, Oregon, Pennsylvania, Rhode Island, Vermont, Virginia, Washington, and the District of Columbia (State Petitioners) petition this Court for review of the order of the Federal Communications Commission (FCC) captioned *Restoring Internet Freedom*, Declaratory Ruling, Report and Order, and Order, WC Docket No. 17-108, FCC 17-166, 83 Fed. Reg. 7852 (Feb. 22, 2018) ("Order"). A copy of the full text of the Order is attached as Exhibit 1.¹ Venue is proper in this Court pursuant to 28 U.S.C. § 2343.

State Petitioners seek a determination by this Court that the Order is arbitrary, capricious, and an abuse of discretion within the meaning of the Administrative Procedure Act, 5 U.S.C. § 701 *et seq.*; violates federal law, including, but not limited to, the Constitution, the Communications Act of 1934, as amended, and FCC regulations promulgated thereunder; conflicts with the notice-and-comment rulemaking requirements of 5 U.S.C. § 553; and is otherwise contrary to law. Accordingly, State Petitioners respectfully request that this Court hold unlawful, vacate, enjoin, and set aside the Order, and that it provide such additional relief as may be appropriate.

State Petitioners are filing this petition within ten days of publication of the summary of this Declaratory Ruling, Report and Order, and Order in the Federal Register, *see* Order ¶ 399, and thus request to be included in the judicial lottery procedure under 28 U.S.C. § 2112(a). *See also* 47 C.F.R. §§ 1.13 and 1.4(b)(1).

¹ On January 16, 2018, State Petitioners and several other parties filed protective petitions for review in this Court. *See* Dkt. No. 18-1011. On February 16, 2018, the petitioners and the FCC filed a joint stipulation to withdraw the protective petitions voluntarily. *See* Doc. No. 1718363.

Dated: February 22, 2018

Respectfully Submitted,

FOR THE STATE OF NEW YORK

ERIC T. SCHNEIDERMAN ATTORNEY GENERAL

STEVEN C. WU Deputy Solicitor General ESTER MURDUKHAYEVA Assistant Solicitor General KATHLEEN MCGEE Chief, Bureau of Internet & Technology NOAH STEIN JORDAN ADLER Assistant Attorneys General Bureau of Internet & Technology 120 Broadway New York, NY 10271 (212) 416-6312

FOR THE STATE OF CALIFORNIA

XAVIER BECERRA ATTORNEY GENERAL

E. Kurte SARAH E. KURTZ

Deputy Attorney General NICKLAS A. AKERS Senior Assistant Attorney General MICHAEL E. ELISOFON STACEY D. SCHESSER Supervising Deputy Attorneys General DANIEL OSBORN Deputy Attorney General California Department of Justice Office of the Attorney General **Division of Public Rights** Consumer Law Section 455 Golden Gate Ave., Suite 11000 San Francisco, CA 94102-7004 (415) 703-5562

FOR THE STATE OF CONNECTICUT

GEORGE JEPSEN ATTORNEY GENERAL

A-Blake/em nathan

JÓNATHAN J. BLAKE JOHN S. WRIGHT MICHAEL C. WERTHEIMER Assistant Attorneys General Attorney General's Office 110 Sherman Street Hartford, CT 06105 (860) 808-5400

USCA Case #18-1055 Document #1719727

Page 5 of 11

FOR THE STATE OF DELAWARE

MATTHEW P. DENN ATTORNEY GENERAL

CHRISTIAN DOUGLAS WRIGH Director of Consumer Protection JILLIAN A. LAZAR Deputy Attorney General 820 N. French Street, 5th Floor Wilmington, DE 19801 (302) 577-8600

FOR THE DISTRICT OF COLUMBIA

KARL A. RACINE ATTORNEY GENERAL

LOREN L. ALIKHAN Solicitor General Office of the Solicitor General Office of the Attorney General 441 4th Street, NW, Suite 600 South Washington, D.C. 20001 (202) 727-6287

FOR THE STATE OF HAWAII

DOUGLAS S. CHIN ATTORNEY GENERAL

YDE J.WADSWORT

Solicitor General BRYAN C. YEE MANA MORIARTY Deputy Attorneys General 425 Queen Street Honolulu, HI 96813 (808) 586-1180

FOR THE STATE OF ILLINOIS

LISA MADIGAN ATTORNEY GENERAL

DÁVID FRAÑKLIN / Solicitor General BRETT E. LEGNER Deputy Solicitor General SUSAN L. SATTER Public Utilities Policy Counsel ANNA P. CRANE Public Interest Counsel CHRISTOPHER KIM Assistant Attorney General 100 West Randolph Street, 12th Floor Chicago, IL 60601 (312) 814-5028

USCA Case #18-1055

FOR THE STATE OF IOWA

THOMAS J. MILLER ATTORNEY GENERAL

Rellustem

BENJAMIN E. BELLUS Assistant Attorney General NATHAN BLAKE Deputy Attorney General Consumer Protection Division 1305 East Walnut Street, Second Floor Des Moines, IA 50319 (515) 281-5926 FOR THE COMMONWEALTH OF KENTUCKY

ANDY BESHEAR ATTORNEY GENERAL

Par. ANDY BESHEAR

Attorney General J. MICHAEL BROWN Deputy Attorney General LA TASHA BUCKNER Assistant Deputy Attorney General S. TRAVIS MAYO **Executive Director** Office of Civil and Environmental Law MATT JAMES Assistant Attorney General Office of the Attorney General 700 Capitol Avenue Capitol Building, Suite 118 Frankfort, Kentucky 40601-3449 (502) 696-5300

FOR THE COMMONWEALTH OF MASSACHUSETTS

MAURA HEALEY ATTORNEY GENERAL

LARED RINEHIMER Assistant Attorney General Consumer Protection Division TIMOTHY REPPUCCI Assistant Attorney General Energy and Telecommunications Division One Ashburton Place, 18th Floor Boston, MA 02108 (617) 727-2200 FOR THE STATE OF MAINE

JANET T. MILLS ATTORNEY GENERAL

O Nell endem

BRENDAN O'NEIL Assistant Attorney General Office of the Attorney General of Maine 6 State House Station Augusta, Maine 04333 (207) 626-8842

FOR THE STATE OF MARYLAND

BRIAN E. FROSH ATTORNEY GENERAL

Pr.lem

RICHARD L. TRUMKA, JR. STEVEN M. SAKAMOTO-WENGEL LEAH TULIN Assistant Attorneys General Office of the Attorney General 200 St. Paul Place, 16th Floor Baltimore, MD 21202 (410) 576-6957 FOR THE STATE OF MINNESOTA

LORI SWANSON ATTORNEY GENERAL

KATHERINE T. KELLY Assistant Attorney General JAMES W. CANADAY Deputy Attorney General JASON PLEGGENKUHLE Manager, Civil Division JOSEPH C. MEYER Assistant Attorney General Office of the Attorney General 445 Minnesota Street, Suite 1200 St. Paul, Minnesota 55101-2130 (651) 757-1308

USCA Case #18-1055

FOR THE STATE OF MISSISSIPPI

JIM HOOD ATTORNEY GENERAL

pm CRYSTAL UTLEY/SECOY

Consumer Protection Division Mississippi Attorney General's Office Post Office Box 22947 Jackson, Mississippi 39225 (601) 359-4213

FOR THE STATE OF NEW MEXICO

HECTOR BALDERAS ATTORNEY GENERAL

TANIA MAESTAS Deputy Attorney General 408 Galiseto Santa Fe, NM 87501 (505) 490-4060

FOR THE STATE OF NEW JERSEY

GURBIR S. GREWAL ATTORNEY GENERAL

Eigenbeum/em

JER/EMY M. FEIGENBAUM Assistant Attorney General Office of the Attorney General Richard J. Hughes Justice Complex 25 Market Street, 8th Floor, West Wing Trenton, New Jersey 08625 (609) 292-4925

FOR THE STATE OF NORTH CAROLINA

JOSHUA H. STEIN ATTORNEY GENERAL

KÉVIN ANDERSON /
Senior Deputy Attorney General Director, Consumer Protection Division
SRIPRIYA NARASIMHAN
Deputy General Counsel
114 West Edenton Street
Raleigh, NC 27603
(919) 716-6000

FOR THE STATE OF OREGON

ELLEN F. ROSENBLUM ATTORNEY GENERAL

KEITH L. KUTLER Senior Assistant Attorney General BENJAMIN GUTMAN Solicitor General ANDREW SHULL Senior Assistant Attorney General Oregon Department of Justice 1162 Court Street, NE Salem, OR 97301 (503) 378-4402

FOR THE STATE OF RHODE ISLAND

PETER F. KILMARTIN ATTORNEY GENERAL

lichael W. Field/em

MICHAEL W. FIELD Assistant Attorney General 150 South Main Street Providence, Rhode Island 02903 (401) 274-4400 FOR THE COMMONWEALTH OF PENNSYLVANIA

JOSH SHAPIRO ATTORNEY GENERAL

MICHAEL J. FISCHER Chief Deputy Attorney General JOHN M. ABEL Senior Deputy Attorney General BRANDON J. BINGLE Deputy Attorney General Office of Attorney General Strawberry Square Harrisburg, PA 17120 (215) 560-2171

FOR THE STATE OF VERMONT

THOMAS J. DONOVAN, JR. ATTORNEY GENERAL

urtis/en

CHRISTOPHER J. CURTIS Chief, Public Protection Division Assistant Attorney General Office of the Attorney General 109 State Street Montpelier, VT 05609 (802) 828-5586 FOR THE COMMONWEALTH OF VIRGINIA

MARK R. HERRING ATTORNEY GENERAL

2<u>m</u>1

SAMUEL T. TOWELL 7
Deputy Attorney General, Civil Litigation
MARK S. KUBIAK
Assistant Attorney General, Unit Manager
Barbara Johns Building
202 N. Ninth Street
Richmond, VA 23219
(804) 786-6731

FOR THE STATE OF WASHINGTON

ROBERT W. FERGUSON ATTORNEY GENERAL

TH

Assistant Attorneys General Office of the Attorney General 800 Fifth Avenue, Suite 2000 Seattle, Washington 98104 (206) 464-6098

CERTIFICATE OF SERVICE

I hereby certify that, on February 22, 2018, I caused one copy of the

foregoing Petition for Review to be served on the following counsel by the

manner indicated:

By First Class Mail and Electronic Mail Thomas M. Johnson, Jr. Office of General Counsel Federal Communications Commission 445 12th Street, S.W. Washington, D.C. 20554 LitigationNotice@fcc.gov

By First Class Mail Hon. Jeff Sessions Attorney General of the United States U.S. Department of Justice 950 Pennsylvania Ave., NW Washington, DC 20530

NOAH STEIN